

Alameda County Budget Workgroup Meeting

May 15, 2025

COUNTY OF ALAMEDA, CALIFORNIA

Overview

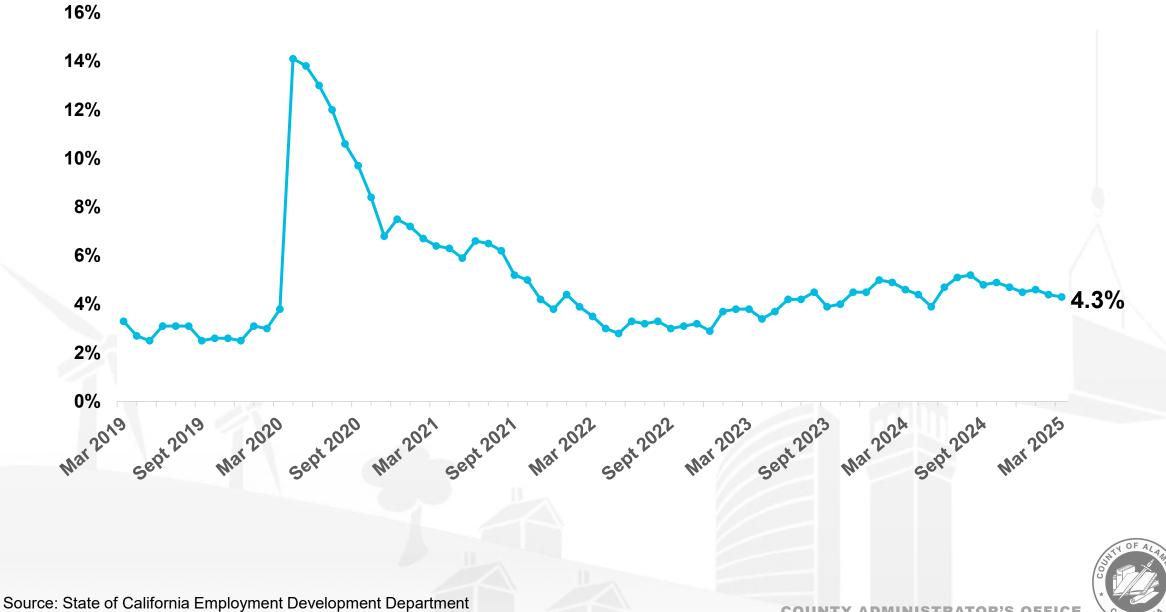
- Economic Updates
- State and Federal Updates
- FY 25-26 Maintenance of Effort (MOE) Budget
- FY 25-26 Funding Gap
- Budget Balancing
- Pending Factors
- Looking Ahead



Economic Context



Alameda County Unemployment



State and Regional Layoffs

Ongoing cutbacks concentrated in the technology sector

amazon

FedEx

- Notable layoffs in 2025:
 - Health Kaiser

Meta

- Biotech Unity, Pliant Therapeutics
- Automotive Cruise

*macy's

- Retail - Macy's, Bloomingdales, Kohl's



AUTODESK

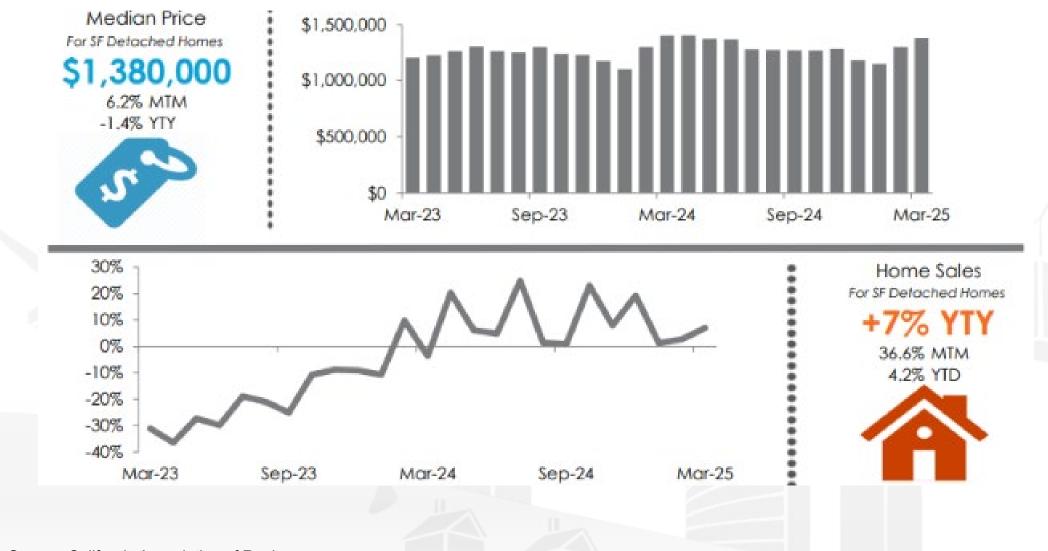
Google

cruise



salesforce

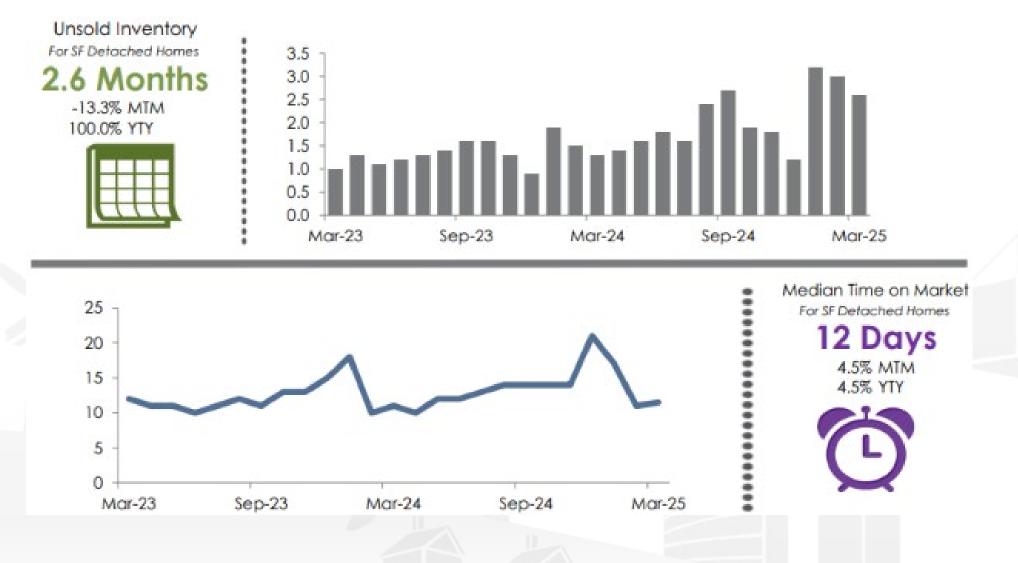
Alameda County Real Estate Market Trends March 2025





COUNTY ADMINISTRATOR'S OFFICE

Alameda County Real Estate Market Trends March 2025



COUNTY ADMINISTRATOR'S OFFICE

State and Federal Updates



State Budget Update – May Revision

- The May Revise proposes to solve a projected \$12 billion budget shortfall
 - Does not incorporate any effect of federal cuts under consideration in Congress
 - Does not forecast a traditional recession but reflects a "growth recession" principally driven by higher tariffs
 - Key economic factors in the May Revise forecast have been downgraded:
 - → US GDP, job growth, unemployment rate
 - → Wage and salary growth considerably downgraded as tariffs make businesses less profitable
- Impact of tariffs on financial markets has significant implications on personal income tax revenues, which is the State's main source of income
- Medi-Cal expenditures have increased significantly and continue to outpace revenues



May Revision Budget Balancing

Reductions: \$5 billion

- Medi-Cal:
 - Enrollment freeze for full-scope expansion for undocumented adults
 - Medi-Cal asset test limits
 - Elimination of long-term care benefits for individuals with certain statuses, those who will eventually qualify for federal funds, and those enrolled in the Medi-Cal full-scope expansion
- 50 hour cap in IHSS overtime and travel
- Revenue/Borrowing: \$5.3 billion
 - Prop. 35 support for Medi-Cal rate increases
 - Loans
- Fund Shifts: \$1.7 billion



Federal Update

- On May 2, the Trump administration released its Fiscal Year 2026 budget calling for significant cuts to non-defense programs while boosting defense and border funding
 - \$163 billion in cuts to non-defense discretionary spending
 - \rightarrow \$33 billion reduction (26%) to Health and Human Services
 - 40% reductions to the National Institutes for Health and Centers for Disease
 Control
 - \rightarrow \$33 billion reduction (44%) to Housing and Urban Development
 - Restructuring and cutting all rental assistance and public housing funds
 - Elimination of Community Development Block Grant program and HOME Investment Partnerships Program
 - Restructuring and cutting funding for homeless assistance



Current Year Budget Overview



FY 2024-25 Final Budget Overview (\$ in millions)

All Funds	\$4,564.5	
General Fund	\$3,982.1	
Increase from FY 2023-24	\$280.0	
Full-Time Equivalent Positions (FTEs)	10,477.21	
Increase from FY 2023-24	77.41	



FY 2024-25 Budget Balancing

Program Areas	Ongoing Reductions	One-time Reductions	Total Net Reductions
General Government	\$5.4	\$5.0	\$10.4
Health Care Services	5.1	6.0	11.1
Public Assistance	0.0	1.3	1.3
Public Protection	13.4	9.8	23.2
PROGRAM TOTAL	\$23.9	\$22.1	\$46.0
Countywide Strategies			
Non-Program Revenue Adjustments	22.0	0	22.0
COUNTYWIDE TOTAL	\$22.0	\$0.0	\$22.0
GRAND TOTAL	\$45.9	\$22.1	\$68.0



FY 2024-25 Budget Balancing (\$ in millions)

One-Time Strategies \$22.1 (40%)

> Ongoing Strategies \$45.9 (60%)

Total Net County Cost Reductions: \$68.0 million



State and Federal Aid as a Percentage of Total Financing (\$ in millions)

All Other Revenue, \$1,433.1,36%

> State and Federal Aid*, \$2,549.0,64%

Total Financing: \$3,982.1



*Including Medi-Cal Charges for Services

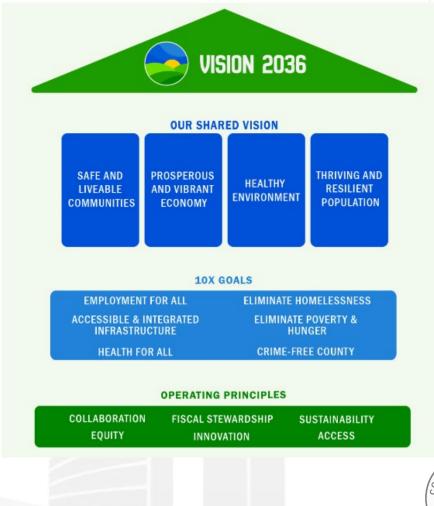
FY 2025-26 MOE Budget



MOE Budget Guidelines

Maintenance of Effort: The funding level needed by agencies/departments to continue existing programs, staffing and service levels.

- Known salary/benefits, operational and internal service fund adjustments
- Current revenue projections should first offset eligible increased operating costs
- 5.0% cost-of-living adjustment for eligible contracts with community-based organizations
- Mid-year Board approved adjustments
- Alignment with Vision 2036





Program Area Summary

(\$ in millions)

Subtotal Program	24-25 FINAL Approved	2025-26 MOE	Change from FY 25-26 Approved	% Change
Appropriations	\$3,611.2	\$3,823.3	\$212.1	5.9%
Revenue	\$2,703.7	\$2,821.3	\$117.6	4.3%
Net County Cost	\$907.5	\$1,002.0	\$94.5	10.4%



FY 2025-26 MOE Budget

Program Summary

(\$ in millions)

Program	Appropriation	Revenue	Net Cost	FTE
General Government	\$ 321.6	\$ 183.0	\$138.6	978.53
Public Protection	\$1,136.4	\$ 564.1	\$572.3	3,124.96
Public Assistance	\$1,125.6	\$1,046.2	\$ 79.4	2,569.93
Health Care Services	\$1,239.7	\$1,028.0	\$211.7	1,870.39
Subtotal Programs	\$3,823.3	\$2,821.3	\$1,002.0	8,543.81



FY 2025-26 MOE Budget Net Cost Change by Program (\$ in millions)

Program	2024-25 FINAL Approved Net Cost	2025-26 MOE Net Cost	Change	% Change
General Government	\$116.4	\$138.6	\$22.2	19.1%
Public Protection	\$522.4	\$572.3	\$49.9	9.6%
Public Assistance	\$ 70.4	\$ 79.4	\$ 9.0	12.8%
Health Care Services	\$198.3	\$211.7	\$13.4	6.8%
Subtotal Programs	\$907.5	\$1,002.0	\$94.5	10.4%



FY 2025-26 Program Net Cost Changes

(partial list, \$ in millions)

Appropriation changes	Change
 Salary and Benefit increases 	\$77.0
 Internal Service Fund increases 	\$43.0
 Intra-Fund Transfer adjustments 	(\$7.7)
5.0% COLA for CBOs	\$4.6
• 5.0% COLA for AHS	\$4.1
 IHSS MOE Inflation and Health Benefit adjustments 	\$7.8
 Santa Rita Jail food service contract 	\$6.8
Assistance Payments	\$8.6
Financing changes	
 Realignment revenue adjustments 	\$13.1
 Other Social Services program revenue 	\$17.0
ROV election services revenue	(\$11.2)
Loss of one-time revenue	(\$18.6)
 Property Transfer Tax adjustments 	(\$2.8)
Other tax adjustments	\$1.5
Recording Fee adjustments	(\$1.3)
Law enforcement services contracts	(\$1.8)
Police Protection County Service Area	\$1.1
Lead settlement	\$1.4
One-time prior-year savings	(\$3.5)
	COUNTY



Internal Service Fund Increases (\$ in millions)

	FY 24-25 Approved Budget	FY 25-26 MOE	Change	% Change
Risk Management	\$49.3	\$ 69.3	\$20.0	41.0%
Information Technology Services	\$78.0	\$ 85.5	\$7.5	9.6%
Communications, Radio	\$8.3	\$ 8.9	\$0.6	7.2%
Building Maintenance	\$122.9	\$137.5	\$14.6	11.8%
Motor Vehicle	\$15.4	\$ 15.7	\$ 0.3	2.4%
Total Internal Service Funds	\$273.9	\$316.9	\$43.0	15.7%



FY 2025-26 MOE Budget Non-Program Summary

(\$ in millions)

Non-Program	Appropriation	Revenue	Net Cost
Capital Project Financing	\$ 75.0	\$ 25.0	\$ 50.0
Contingency / Reserves	\$156.3	\$ 22.6	\$ 133.7
Debt Service	\$ 80.7	\$ 16.2	\$ 64.5
Non-Program Financing	\$ 75.0	\$1,219.5	(\$1,144.5)
Total Non-Program	\$387.0	\$1,283.3	(\$ 896.3)



FY 2025-26 MOE Budget Net Cost Change Non-Program (\$ in millions)

Non-Program	2024-25 FINAL Net Cost	2025-26 MOE Net Cost	Change	% Change
Capital Project Financing	\$ 50.0	\$ 50.0	0	0
Contingency / Reserves	\$ 110.2	\$ 133.7	\$23.5	21.3%
Debt Service	\$ 54.2	\$ 64.5	\$10.3	19.0%
Non-Program Financing	(\$1,121.9)	(\$1,144.5)	(\$22.6)	2.0%
Total Non-Program	(\$ 907.5)	(\$ 896.3)	\$11.2	1.2%



FY 2025-26 Non-Program Net County Cost Change

(partial list, \$ in millions)

 Debt Service 	\$ 10.3
 Contingency/Reserves 	\$ 23.5
Total Non-Program Expenditures	\$ 33.8
 Interest Earnings 	\$14.0
 Property Taxes* 	(\$99.8)
 Motor Vehicle - ERAF 	(\$11.4)
 Sales & Use Taxes 	\$ 0.4
 Changes in other Non-Program Revenue 	(\$ 0.8)
 General Liability and Workers' Comp Program 	\$ 75.0
Total Non-Program Financing	(\$22.6)
TOTAL NON-PROGRAM	\$ 11.2
*Includes residual taxes	



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(\$ in millions)

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Non-Program Financing	\$ 75.0	\$1,219.5	(\$1,144.5)	
Subtotal Non-Program	\$387.0	\$1,283.3	(\$ 896.3)	
TOTAL	\$4,210.3	\$4,104.6	\$105.7	8,543.81



Alameda County Funding Gaps since ERAF

(\$ in millions)

Total since FY 1993-94: \$2.6 billion





FY 2025-26 Budget Balancing



Recommended Budget Balancing Approach

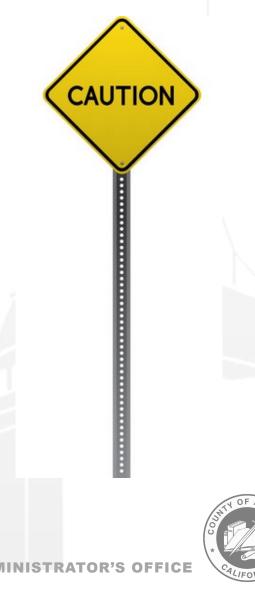
Close the preliminary funding gap and develop a balanced Proposed Budget

- CAO to work with County Agency/Department Heads to close the structural funding gap through a combination of strategies that may include:
 - Review of all program revenues to identify additional ongoing adjustments
 - Review program budgets to identify further cost reductions
 - Review vacant funded positions
 - Review other available departmental funds
 - Review non-program revenue and expenses based on more current data
 - Consider other countywide strategies to reduce net cost
 - Continue to reduce reliance on one-time strategies including prior-year savings



Pending Factors

- State budget and federal budget
- Labor negotiations & workforce challenges
- Pending litigation and settlements
- Rising liability and insurance costs
- Pension and other employee benefit cost increases
- Potential federal and State audit disallowances
- Unfunded capital projects and deferred maintenance
- Ongoing homelessness crisis; Home Together Plan
- CARE Court and Proposition 1 implementation
- Reimagining Adult Justice initiatives
- Assessment appeals
- Global finances and climate change
- Economic downturn



Looking Ahead



Long-Term Obligations

- Maintain the "triple-triple" the highest possible AAA ratings from the "Big 3" rating agencies—Standard & Poor's Global Ratings, Fitch Ratings and Moody's Investors Service (since 2018). Annual surveillance review of Alameda County by Moody's reaffirmed AAA rating in May 2024.
- Capital Improvement Plan \$1.5 billion of unfunded capital costs over the next five years
 - Long-Range Capital Financing Plan adopted including the establishment of the Special Capital Construction Fund
- County's pension liability
 - ACERA Dec 31, 2023 actuarial valuation showed a \$1.4 billion unfunded actuarial accrued liability
 - The County prepaid a portion of the unfunded liability and allocates savings to the Pension Liability Reduction Fund



Next Steps

- Continue to review and analyze the impact of the Governor's May Revision
- Continue to update revenue projections and implement cost containment and reduction strategies
- Identify strategies to close the preliminary funding gap and develop a balanced FY 2025-26 Proposed Budget
- Review positions and vacancy factors
- Consider technology solutions and other efficiency initiatives to streamline operations
- Continue to collaborate with labor and community partners to identify strategies to maintain a balanced budget and continue providing critical services to our diverse communities



